## S. 971

To establish the National Institute of Food and Agriculture, to provide funding for the support of fundamental agricultural research of the highest quality, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

March 22, 2007

Mr. Bond (for himself, Mr. Harkin, Mr. Lugar, and Mr. Nelson of Nebraska) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

## A BILL

- To establish the National Institute of Food and Agriculture, to provide funding for the support of fundamental agricultural research of the highest quality, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "National Institute of
  - 5 Food and Agriculture Act of 2007".
  - 6 SEC. 2. FINDINGS AND PURPOSES.
  - 7 (a) FINDINGS.—Congress finds that—

1	(1) the task force established under section
2	7404 of the Farm Security and Rural Investment
3	Act of 2002 (7 U.S.C. 3101 note; 116 Stat. 457)—
4	(A) conducted an exhaustive review of agri-
5	cultural research in the United States; and
6	(B) evaluated the merits of establishing 1
7	or more national institutes focused on dis-
8	ciplines important to the progress of food and
9	agricultural science;
10	(2) according to findings and recommendations
11	provided to Congress by the task force—
12	(A) agriculture in the United States faces
13	critical challenges, including impending crises in
14	the food, agricultural, and natural resource sys-
15	tems of the United States;
16	(B) exotic diseases and pests threaten
17	crops and livestock;
18	(C) the United States faces a public health
19	epidemic due to the increasing number of over-
20	weight and obese Americans;
21	(D) agriculturally-related environmental
22	degradation is a serious problem for the United
23	States and other parts of the world;
24	(E) certain animal diseases threaten
25	human health; and

1	(F) agricultural producers in the United
2	States of several primary crops are no longer
3	the world's lowest-cost producers;
4	(3) to meet those critical challenges, it is essen-
5	tial that the United States ensure that the agricul-
6	tural innovation that has been so successful in the
7	past continues in the future;
8	(4) agricultural innovation has resulted in hy-
9	brid and higher-yielding varieties of basic crops and
10	enhanced the global food supply by increasing yields
11	on existing acres;
12	(5) since 1960, the global population has tri-
13	pled, but there has been no net increase in the quan-
14	tity of land in the United States under cultivation
15	(6) as of the date of enactment of this Act, only
16	1.5 percent of the population of the United States
17	provides food and fiber to partially supply the needs
18	of the United States;
19	(7)(A) agriculture, fundamental agricultural re-
20	search, and fundamental sciences play a major role
21	in maintaining the health and welfare of all people
22	of the United States and maintaining the land and
23	water of the United States; and
24	(B) that role must be expanded;

- 1 (8) research that leads to understandings of the 2 ways in which cells and organisms function is critical 3 to continued innovation in agriculture in the United 4 States;
  - (9) future innovations developed as a result of those understandings are dependent on fundamental scientific research and would be enhanced by ideas and technologies from other fields of science and research;
  - (10) opportunities to advance fundamental knowledge of benefit to agriculture in the United States have never been greater;
  - (11) many of those new opportunities are the result of amazing progress in the life sciences during recent decades, attributable in large part to the provision made by the Federal Government through the National Institutes of Health and the National Science Foundation;
  - (12) new technologies and new concepts have expedited advances in the fields of genetics, cell and molecular biology, and proteomics;
  - (13) much of that scientific knowledge is ready to be used in agriculture and food sciences through a sustained, disciplined research effort at an institute dedicated to conducting that research;

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1	(14) publicly-sponsored research is essential to
2	continued agricultural innovation—
3	(A) to mitigate or harmonize the long-term
4	effects of agriculture on the environment;
5	(B) to enhance the long-term sustainability
6	of agriculture; and
7	(C) to improve the public health and wel-
8	fare;
9	(15) competitive, peer-reviewed fundamental ag-
10	ricultural research is best suited to promoting the
11	research from which breakthrough innovations that
12	agriculture and society require will come;
13	(16) it is in the national interest to dedicate ad-
14	ditional funds on a long-term, ongoing basis to an
15	institute dedicated to funding competitive, peer-re-
16	viewed grant programs that support and promote
17	the highest caliber of fundamental agricultural re-
18	search;
19	(17) the capability of the United States to be
20	internationally competitive in agriculture is threat-
21	ened by inadequate investment in research;
22	(18) to be successful over the long term, grant-
23	receiving institutions must be adequately reimbursed
24	for costs of conducting agricultural research if the
25	institutions are to pursue that kind of research; and

1	(19) to meet those challenges, address those
2	needs, and to provide for vitally needed agricultural
3	innovation, it is in the national interest to provide
4	sufficient Federal funds over the long term to fund
5	a significant program of fundamental agricultura
6	research through an independent national institute
7	(b) Purpose.—The purpose of this Act is to estab-
8	lish a national institute—
9	(1) to ensure that the technological superiority
10	of agriculture in the United States effectively serves
11	the people of the United States in the coming dec-
12	ades; and
13	(2) to support and promote fundamental agri-
14	cultural research of the highest caliber to achieve the
15	goals of—
16	(A) increasing the international competi-
17	tiveness of agriculture in the United States;
18	(B) developing foods and expanding knowl-
19	edge to improve diet, nutrition, and health, and
20	to combat obesity;
21	(C) decreasing the dependence of the
22	United States on foreign sources of petroleum
23	by—
24	(i) developing biobased fuels and
25	products:

1	(ii) enhancing methods of production
2	at biobased fuels refineries;
3	(iii) reducing energy consumption at
4	biobased fuel refineries; and
5	(iv) increasing the use of coproducts
6	of biobased fuels production;
7	(D) creating new and more useful products
8	from plants and animals;
9	(E) improving food safety to reduce the in-
10	cidence of foodborne illness in the United
11	States;
12	(F) improving food security by protecting
13	plants and animals in the United States from
14	insects, diseases, and the threat of bioterrorism;
15	(G) enhancing agricultural sustainability;
16	(H) improving the environment;
17	(I) strengthening the economies of rural
18	communities in the United States;
19	(J) improving farm profitability and the vi-
20	ability and competitiveness of small and mod-
21	erate-sized farms;
22	(K) strengthening national security by im-
23	proving the agricultural productivity of subsist-
24	ence farmers in developing countries to combat

1	hunger and the political instability that hunger
2	produces;
3	(L) assisting in modernizing and revital-
4	izing the agricultural research facilities of the
5	United States at institutions of higher edu-
6	cation, independent, nonprofit research institu-
7	tions, and consortia of those institutions
8	through capital investment; and
9	(M) achieving such other goals, and meet-
10	ing such other needs, as the Secretary or the
11	Institute determines to be appropriate.
12	SEC. 3. DEFINITIONS.
13	In this Act:
14	(1) COUNCIL.—The term "Council" means the
15	Standing Council of Advisors established by section
16	4(d)(1).
17	(2) Department.—The term "Department"
18	means the Department of Agriculture.
19	(3) DIRECTOR.—The term "Director" means
20	the Director of the Institute.
21	(4) Fundamental agricultural research
22	FUNDAMENTAL SCIENCE.—The terms "fundamental
23	agricultural research" and "fundamental science"
24	mean research or science that, as determined by the
25	Secretary—

1	(A) advances the frontiers of knowledge so
2	as to lead to practical results or to further sci-
3	entific discovery; and
4	(B) has an effect on agriculture, food,
5	human health, or another purpose of this Act
6	as described in section 2(b).
7	(5) Institute.—The term "Institute" means
8	the National Institute of Food and Agriculture es-
9	tablished by section 4(a).
10	(6) Multidisciplinary grant.—The term
11	"multidisciplinary grant" means a grant provided to
12	2 or more collaborating investigators to carry out co-
13	ordinated, multidisciplinary research programs in-
14	volving multiple disciplines that has been approved
15	by the Institute.
16	(7) Project Grant.—The term "project
17	grant" means a grant provided to 1 or more prin-
18	cipal investigators to conduct research that has been
19	approved by the Institute.
20	(8) Secretary.—The term "Secretary" means
21	the Secretary of Agriculture.
22	(9) State.—The term "State" means—
23	(A) each of the several States of the
24	United States;
25	(B) the District of Columbia;

1	(C) the Commonwealth of Puerto Rico;
2	(D) Guam;
3	(E) American Samoa;
4	(F) the Commonwealth of the Northern
5	Mariana Islands;
6	(G) the Federated States of Micronesia;
7	(H) the Republic of the Marshall Islands
8	(I) the Republic of Palau; and
9	(J) the United States Virgin Islands.
10	(10) United states.—The term "United
11	States", when used in a geographical sense, means
12	all of the States.
13	SEC. 4. ESTABLISHMENT; COMPOSITION.
14	(a) Establishment.—There is established within
15	the Department an agency to be known as the "National
16	Institute of Food and Agriculture".
17	(b) LOCATION.—The location of the Institute shall be
18	determined by the Secretary.
19	(c) Composition.—The Institute shall be composed
20	of the Council (including committees and offices estab-
21	lished under section 5) and the Director.
22	(d) STANDING COUNCIL OF ADVISORS.—
23	(1) Establishment.—There is established $\epsilon$
24	Standing Council of Advisors.

1	(2) Composition.—The Council shall be com-
2	posed of 25 members, including—
3	(A) the Director; and
4	(B) 24 members appointed by the Sec-
5	retary, with the concurrence of the Director, of
6	whom—
7	(i) 12 members shall be highly-quali-
8	fied scientists who, as determined by the
9	Secretary—
10	(I) are not employees of the Fed-
11	eral Government;
12	(II)(aa) have expertise in the
13	fields of agricultural research, science,
14	food and nutrition, or related appro-
15	priate fields; and
16	(bb) represent a diversity of
17	those fields;
18	(III) are appropriate for member-
19	ship on the Council solely on the basis
20	of established records of distinguished
21	service; and
22	(IV) collectively represent the
23	views of agricultural research and sci-
24	entific leaders in all regions of the
25	United States; and

1	(ii) 12 stakeholders shall be distin-
2	guished members of the public, as deter-
3	mined by the Secretary, including—
4	(I) representatives of agricultural
5	organizations and industry; and
6	(II) individuals with expertise in
7	the environment, subsistence agri-
8	culture, energy, food and nutrition,
9	and human health and disease.
10	(3) Term.—The members of the Council shall
11	serve staggered, 4-year terms, as determined by the
12	Secretary.
13	(4) MEETINGS.—The Council shall meet at the
14	call of the Director and the Secretary, but not less
15	often than annually.
16	(5) Chairperson and vice chairperson.—
17	The Council shall elect a Chairperson and Vice
18	Chairperson from among the members of the Coun-
19	cil.
20	(6) Duties.—The Council shall—
21	(A) assist the Director in—
22	(i) establishing research priorities of
23	the Institute: and

1	(ii) reviewing, judging, and maintain-
2	ing the relevance of the programs of the
3	Institute;
4	(B) review all proposals approved by the
5	scientific committees established under section
6	5(a)(1) to ensure, to the maximum extent prac-
7	ticable, that the purposes of this Act are being
8	met; and
9	(C) through the meetings described in
10	paragraph (4), provide an interface between sci-
11	entists and stakeholders to ensure, to the max-
12	imum extent practicable, that the Institute is
13	coordinating national goals with realistic sci-
14	entific opportunities.
15	(e) Director.—
16	(1) IN GENERAL.—The Institute shall be head-
17	ed by a Director, who shall be an individual who
18	is—
19	(A) a distinguished scientist; and
20	(B) appointed by the President (after tak-
21	ing into consideration recommendations pro-
22	vided by the Council), by and with the advice
23	and consent of the Senate.
24	(2) Term.—The Director shall serve for a sin-
25	gle, 6-year term.

1	(3) Compensation.—The Director shall re-
2	ceive basic pay at the rate provided for level II of
3	the Executive Schedule under section 5513 of title
4	5, United States Code.
5	(4) Supervision.—The Director shall report
6	directly to the Secretary.
7	(5) Authority and responsibilities of di-
8	RECTOR.—
9	(A) In general.—Except as otherwise
10	specifically provided in this Act, the Director
11	shall—
12	(i) exercise all of the authority pro-
13	vided to the Institute by this Act (includ-
14	ing any powers and functions delegated to
15	the Director by the Council);
16	(ii) in consultation with the Council,
17	formulate programs in accordance with
18	policies adopted by the Institute;
19	(iii) establish committees and offices
20	within the Institute in accordance with sec-
21	tion 5;
22	(iv) establish procedures for the peer
23	review of research funded by the Institute:

1	(v) establish procedures for the provi-
2	sion and administration of grants by the
3	Institute in accordance with this Act;
4	(vi) assess the personnel needs of ag-
5	ricultural research in the areas supported
6	by the Institute, and, if determined to be
7	appropriate by the Director or the Sec-
8	retary, for other areas of food and agricul-
9	tural research; and
10	(vii) cooperate with the Council to
11	plan programs that will help meet agricul-
12	tural personnel needs in the future, includ-
13	ing portable fellowship and training pro-
14	grams in fundamental agricultural re-
15	search and fundamental science.
16	(B) FINALITY OF ACTIONS.—An action
17	taken by the Director in accordance with this
18	Act (or in accordance with the terms of a dele-
19	gation of authority from the Council) shall be
20	final and binding upon the Institute.
21	(C) Delegation and redelegation of
22	FUNCTIONS.—
23	(i) In general.—Except as provided
24	in clauses (ii) and (iii), the Director may,
25	from time to time and as the Director con-

1	siders to be appropriate, authorize the per-
2	formance by any other officer, agency, or
3	employee of the Institute of any of the
4	functions of the Director under this Act,
5	including functions delegated to the Direc-
6	tor by the Council.
7	(ii) Policymaking functions.—The
8	Director may not redelegate policymaking
9	functions delegated to the Director by the
10	Council.
11	(iii) Contracts, grants, and
12	OTHER ARRANGEMENTS.—The Director
13	may enter into contracts and other ar-
14	rangements, and provide grants, in accord-
15	ance with this Act—
16	(I) only with the prior approval
17	of the Council or under authority del-
18	egated by the Council; and
19	(II) subject to such conditions as
20	the Council may specify.
21	(iv) Reporting.—The Director shall
22	promptly report each contract or other ar-
23	rangement entered into, each grant award-
24	ed, and each other action of the Director
25	taken, under clause (iii) to the Committee

1	on Agriculture, Nutrition, and Forestry of
2	the Senate and the Committee on Agri-
3	culture of the House of Representatives.
4	(6) Status on council.—
5	(A) IN GENERAL.—The Director shall be
6	an ex officio member of the Council.
7	(B) Compensation and Tenure.—Ex-
8	cept with respect to compensation and tenure
9	the service of the Director on the Council shall
10	be coordinated with the service of other mem-
11	bers of the Council.
12	(C) VOTING; ELECTION.—The Director
13	shall be—
14	(i) a voting member of the Council
15	and
16	(ii) eligible for election by the Council
17	as Chairperson or Vice Chairperson of the
18	Council.
19	(7) Staff.—
20	(A) In general.—Subject to this para-
21	graph, the Director shall recruit and hire such
22	senior staff and other personnel as are nec-
23	essary to assist the Director in carrying out
24	this Act.

1	(B) Senior staff.—Each individual hired
2	as senior staff of the Director shall—
3	(i) be a highly accomplished scientist,
4	as determined by the Director;
5	(ii) be recruited from the active sci-
6	entific community; and
7	(iii) be appointed and serve on the
8	basis of 4-year, rotating appointments.
9	(C) Temporary staff.—Staff hired by
10	the Director under this paragraph may include
11	scientists and other technical and professional
12	personnel hired for limited terms, or on tem-
13	porary bases, including individuals on leave of
14	absence from academic, industrial, or research
15	institutions to work for the Institute.
16	(D) Compensation.—
17	(i) In general.—Except as provided
18	in clause (ii), subject to such policies as
19	the Council shall periodically prescribe, the
20	Director may fix the compensation of staff
21	hired under this paragraph without regard
22	to the provisions of chapter 51 and sub-
23	chapter III of chapter 53 of title 5, United
24	States Code, relating to classification of
25	positions and General Schedule pay rates.

1	(ii) Maximum rate of pay.—The
2	rate of pay for an individual hired under
3	this paragraph shall not exceed the rate
4	payable for level V of the Executive Sched-
5	ule under section 5316 of title 5, United
6	States Code.
7	(8) Reporting and consultation.—The Di-
8	rector shall—
9	(A) periodically report to the Secretary
10	with respect to activities carried out by the In-
11	stitute; and
12	(B) consult regularly with the Secretary to
13	ensure, to the maximum extent practicable,
14	that—
15	(i) research of the Institute is relevant
16	to agriculture in the United States and
17	otherwise serves the national interest; and
18	(ii) the research of the Institute sup-
19	plements and enhances, and does not re-
20	place, research conducted or funded by—
21	(I) other agencies of the Depart-
22	ment;
23	(II) the National Science Foun-
24	dation; or

1	(III) the National Institutes of
2	Health.
3	SEC. 5. COMMITTEES AND OFFICES OF INSTITUTE.
4	(a) Standing Scientific Committees.—
5	(1) In General.—The Director may establish
6	such number of standing scientific committees with-
7	in the Institute as the Director determines to be ap-
8	propriate.
9	(2) Composition.—A standing scientific com-
10	mittee established under paragraph (1) shall consist
11	of such members of the Council appointed under sec-
12	tion $4(d)(2)(B)(i)$ as the Director may select.
13	(3) Term.—Members of a standing scientific
14	committee established under paragraph (1) shall
15	serve for staggered, 4-year terms, as determined by
16	the Director.
17	(4) Review of proposals.—
18	(A) IN GENERAL.—A standing scientific
19	committee shall apply rigorous merit review to
20	research proposals received by the Institute to
21	ensure, to the maximum extent practicable, that
22	research funded by the Institute is scientifically
23	of high quality.
24	(B) Determination of scientific
25	MERIT.—A research proposal received by the

1	Institute and reviewed by a standing scientific
2	committee under subparagraph (A) shall be—
3	(i) assigned a score based on the sci-
4	entific merit of the proposal, as determined
5	by the standing scientific committee; and
6	(ii) if approved by the standing sci-
7	entific committee, forwarded, along with
8	the score, to the Council for final review.
9	(C) DECLINATION OF PROPOSALS.—If the
10	Council determines that a research proposal
11	forwarded under this paragraph does not meet
12	standards of scientific review established by a
13	standing scientific committee or any similar
14	standard established by the Director, the Coun-
15	cil shall decline to recommend the research pro-
16	posal for funding by the Institute.
17	(5) AD HOC REVIEW MEMBERS.—The Director
18	may supplement a standing scientific committee
19	under this subsection with 1 or more ad hoc review-
20	ers in a case in which a research proposal received
21	by the Institute requires specialized knowledge not
22	represented on that or any other standing scientific
23	committee.
24	(b) Offices.—

1	(1) Office of advanced science and appli-
2	CATION.—
3	(A) Establishment.—The Director shall
4	establish within the Institute an Office of Ad-
5	vanced Science and Application (referred to in
6	this paragraph as the "Office").
7	(B) Duties.—The Office shall—
8	(i) closely monitor national needs and
9	advances in research with the goal of iden-
10	tifying pressing problems for which solu-
11	tions are realistically achievable through
12	research;
13	(ii) coordinate creative talent from di-
14	verse disciplines to bridge potential gaps
15	between fundamental agricultural research
16	and high-priority, practical needs; and
17	(iii) recommend to the Director ways
18	in which existing fundamental agricultural
19	research may be applied to the most ur-
20	gent problems addressed by the Institute.
21	(C) Staff.—
22	(i) In general.—The Office shall
23	employ a small, focused staff of rotating
24	experts in science and agriculture.

1	(ii) Talent pool; term.—Primary
2	staff of the Office—
3	(I) shall be appointed from the
4	ranks of active scientists; and
5	(II) shall serve terms of not to
6	exceed 3 years.
7	(D) Intensive study groups.—The Of-
8	fice shall—
9	(i) focus primarily on the most urgent
10	problems addressed by the Institute; and
11	(ii) assemble such intensive study
12	groups as are necessary to address those
13	problems.
14	(E) Reports.—The Office shall submit to
15	the Director and the Council periodic reports
16	that—
17	(i) describe the activities being carried
18	out by the Office; and
19	(ii) recommended new research prior-
20	ities for the Office, as appropriate.
21	(2) Office of scientific assessment and
22	LIAISON.—
23	(A) Establishment.—The Director shall
24	establish within the Institute an Office of Sci-

1	entific Assessment and Liaison (referred to in
2	this paragraph as the "Office").
3	(B) Duties.—The Office shall—
4	(i) monitor the effectiveness of the sci-
5	entific expenditures by the Institute;
6	(ii) oversee the coordination of re-
7	search efforts of the Institute with those of
8	other programs;
9	(iii) assess the effectiveness of pro-
10	grams of the Institute by evaluating—
11	(I) the quality of the science
12	funded by the Institute, using such
13	tools as are readily available; and
14	(II) the contributions of the In-
15	stitute to the national research effort
16	including ways in which the Institute
17	collaborates and cooperates with the
18	Department and with other Federal
19	agencies; and
20	(iv) encourage cooperative approaches
21	among various research agencies within the
22	Federal Government.
23	(3) Office of scientific personnel.—
24	(A) Establishment.—The Director shall
25	establish within the Institute an Office of Sci-

1	entific Personnel (referred to in this paragraph
2	as the "Office").
3	(B) Duties.—The Office shall—
4	(i) cooperate with scientific and agri-
5	cultural experts to assess—
6	(I) the number of scientists in
7	agriculture and related fields in the
8	United States; and
9	(II) how many additional sci-
10	entists in agriculture and related
11	fields are needed to meet the purposes
12	of this Act; and
13	(ii) generate and maintain data that
14	may assist the Director and the Council in
15	planning appropriate Institute fellowship
16	and training programs.
17	(4) Additional offices.—The Director may
18	establish such additional offices within the Institute
19	as the Director or the Council determines to be nec-
20	essary to carry out the duties of the Institute under
21	this Act.
22	SEC. 6. DUTIES.
23	(a) In General.—The Institute shall provide com-
24	petitive, peer-reviewed grants in accordance with section
25	8(b) to support and promote the highest quality of funda-

1	mental agricultural research, including grants to fund re-
2	search proposals submitted by—
3	(1) individual scientists;
4	(2) research centers composed of a single insti-
5	tution or multiple institutions; and
6	(3) other individuals and entities from the pri-
7	vate and public sectors, including researchers of the
8	Department and other Federal agencies.
9	(b) Report to Congress.—Not later than Decem-
10	ber 31, 2008, and biennially thereafter, the Institute shall
11	submit to the Secretary, the Committee on Agriculture,
12	Nutrition, and Forestry of the Senate, and the Committee
13	on Agriculture of the House of Representatives a com-
14	prehensive report that describes the research funded and
15	other activities carried out by the Institute during the pe-
16	riod covered by the report.
17	SEC. 7. POWERS.
18	(a) In General.—The Institute shall have such au-
19	thority as is necessary to carry out this Act, including the
20	authority—
21	(1) to promulgate such regulations as the Insti-
22	tute considers to be necessary for governance of op-
23	erations, organization, and personnel;
24	(2) to make such expenditures as are necessary
25	to carry out this Act:

1	(3) to enter into contracts or other arrange
2	ments, or modifications of contracts or other ar
3	rangements—
4	(A) to provide for the conduct, by organi
5	zations or individuals in the United States (in
6	cluding other agencies of the Department, Fed
7	eral agencies, and agencies of foreign coun
8	tries), of such fundamental agricultural re
9	search, research relating to fundamenta
10	science, or related activities as the Institute
11	considers to be necessary to carry out this Act
12	and
13	(B) at the request of the Secretary, for the
14	conduct of such specific fundamental agricul
15	tural research as is in the national interest or
16	is otherwise of critical importance, as deter
17	mined by the Secretary, with the concurrence o
18	the Institute;
19	(4) to make advance, progress, and other pay
20	ments relating to research and scientific activities
21	without regard to subsections (a) and (b) of section
22	3324 of title 31, United States Code;
23	(5) to acquire by purchase, lease, loan, gift, or
24	condemnation, and to hold and dispose of by grant

sale, lease, or loan, real and personal property of all

- 1 kinds necessary for, or resulting from, the exercise 2 of authority under this Act;
  - (6) to receive and use donated funds, if the funds are donated without restriction other than that the funds be used in furtherance of 1 or more of the purposes of the Institute;
    - (7) to publish or arrange for the publication of research and scientific information to further the full dissemination of information of scientific value consistent with the national interest, without regard to section 501 of title 44, United States Code;
    - (8)(A) to accept and use the services of voluntary and uncompensated personnel; and
    - (B) to provide such transportation and subsistence as are authorized by section 5703 of title 5, United States Code, for individuals serving without compensation;
    - (9) to prescribe, with the approval of the Comptroller General of the United States, the extent to which vouchers for funds expended under contracts for scientific or engineering research shall be subject to itemization or substantiation prior to payment, without regard to the limitations of other laws relating to the expenditure and accounting of public funds;

1	(10) to arrange with and reimburse the Sec-
2	retary, and the heads of other Federal agencies, for
3	the performance of any activity that the Institute is
4	authorized to conduct; and
5	(11) to enter into contracts, at the request of
6	the Secretary, for the carrying out of such specific
7	agricultural research as is in the national interest or
8	otherwise of critical importance, as determined by
9	the Secretary, with the consent of the Institute.
10	(b) Transfer of Research Funds of Other De-
11	PARTMENTS OR AGENCIES.—Funds available to the Sec-
12	retary, or any other department or agency of the Federal
13	Government, for agricultural or scientific research shall
14	be—
15	(1) available for transfer, with the approval of
16	the Secretary or the head of the other appropriate
17	department or agency involved, in whole or in part
18	to the Institute for use in providing grants in ac-
19	cordance with the purposes for which the funds were
20	made available; and
21	(2) if so transferred, expendable by the Insti-
22	tute for those purposes.
23	(c) RESTRICTION ON ACTIVITIES.—The Institute—
24	(1) shall be a grant-making entity only; and
25	(2) shall not—

1	(A) conduct fundamental agricultural re-
2	search or research relating to fundamental
3	science; or
4	(B) operate any laboratory or pilot facility
5	SEC. 8. BUDGET CONSIDERATIONS.
6	(a) Budgetary Management Goals.—The Direc-
7	tor, in coordination with the Secretary, shall manage the
8	budget of the Institute to achieve the goals of—
9	(1) providing sufficient funds over a period of
10	time to achieve the purposes of this Act;
11	(2) fostering outstanding scientific talent, and
12	directing that talent toward work on issues relating
13	to agriculture; and
14	(3) adequately reimbursing grant-receiving in-
15	stitutions for costs to encourage the pursuit of agri-
16	culturally-related research.
17	(b) Budgetary Guidelines for Grants.—
18	(1) In general.—To achieve the goals de-
19	scribed in subsection (a), the Institute shall, to the
20	maximum extent practicable, ensure that grants
21	awarded for each fiscal year comply with the guide-
22	lines described in paragraphs (2) and (3).
23	(2) Project grants.—With respect to project
24	grants, to the maximum extent practicable—

1	(A) the Institute shall award approxi-
2	mately 1,000 new project grants annually;
3	(B) the average project grant amount, in-
4	cluding overhead, shall be approximately
5	\$225,000 for each fiscal year, as adjusted in ac-
6	cordance with the Consumer Price Index for all-
7	urban consumers, United States city average
8	as published by the Bureau of Labor Statistics
9	(C) a project grant shall be provided for a
10	maximum period of 5 years, with an average
11	award duration of 3.5 years;
12	(D) the Institute shall require the recipi-
13	ents of a project grant to submit appropriate
14	reports on research carried out using funds
15	from the project grant; and
16	(E) the Institute shall provide such num-
17	ber of training project grants as the Director or
18	the Institute determines to be appropriate.
19	(3) Multidisciplinary grants.—With re-
20	spect to multidisciplinary grants, to the maximum
21	extent practicable—
22	(A) for each of fiscal years 2008 through
23	2011, the Institute shall provide 10 multidisci-
24	plinary grants;

1	(B) for fiscal year 2012 and subsequent
2	fiscal years, the Institute shall provide multi-
3	disciplinary grants to fund not fewer than 40
4	research centers, on the conditions that—
5	(i) sufficient funds are available; and
6	(ii) a sufficient number of qualified
7	research proposals are received;
8	(C) the research centers provided multi-
9	disciplinary grants may be composed of a single
10	institution or multiple institutions;
11	(D) the average multidisciplinary grant
12	amount, including overhead, shall be approxi-
13	mately \$3,000,000 for each fiscal year, as ad-
14	justed in accordance with the Consumer Price
15	Index for all-urban consumers, United States
16	city average, as published by the Bureau of
17	Labor Statistics;
18	(E) a multidisciplinary grant shall be pro-
19	vided for a maximum period of 5 years;
20	(F) in the aggregate, multidisciplinary
21	grants provided under this paragraph for a fis-
22	cal year shall represent approximately 15 per-
23	cent of the total grants provided by the Insti-

tute for the fiscal year, on the condition that a

- sufficient number of qualified research proposals are received for the fiscal year; and
- G) merit review of the research proposal relating to the multidisciplinary grant is conducted to ensure, to the maximum extent practicable, that only quality research proposals are funded.
- 8 (c) Indexect Costs.—As part of a project grant or multidisciplinary grant provided under this Act, the Insti-10 tute shall pay indirect costs of conducting research, including the costs of overhead, to the recipient of the grant 11 12 at a rate that is not less than any standard negotiated rate applicable to similar grants made by the National Institutes of Health or the National Science Foundation, as 14 15 of the date of enactment of this Act, as determined by the Secretary. 16

## 17 SEC. 9. FUNDING.

- 18 (a) IN GENERAL.—Of the funds of the Commodity
- 19 Credit Corporation, the Secretary shall use to carry out
- 20 this Act—
- 21 (1) for fiscal year 2008, \$245,000,000 for
- project grants, of which not more than \$20,000,000
- shall be made available for administrative expenses
- incurred by the Institute;

1	(2) for fiscal year 2009, \$515,000,000, of
2	which—
3	(A) not less than $\$450,000,000$ shall be
4	made available for project grants;
5	(B) not less than \$30,000,000 shall be
6	made available for multidisciplinary grants; and
7	(C) not more than \$35,000,000 shall be
8	available for administrative expenses incurred
9	by the Institute;
10	(3) for fiscal year 2010, \$780,000,000, of
11	which—
12	(A) not less than \$675,000,000 shall be
13	made available for project grants;
14	(B) not less than \$60,000,000 shall be
15	made available for multidisciplinary grants; and
16	(C) not more than \$45,000,000 shall be
17	made available for administrative expenses in-
18	curred by the Institute;
19	(4) for fiscal year 2011, \$935,000,000, of
20	which—
21	(A) not less than \$800,000,000 shall be
22	made available for project grants;
23	(B) not less than \$90,000,000 shall be
24	made available for multidisciplinary grants: and

1	(C) not more than $$45,000,000$ shall be
2	made available for administrative expenses in-
3	curred by the Institute; and
4	(5) for fiscal year 2012 and each fiscal year
5	thereafter, \$966,000,000, of which—
6	(A) not less than \$800,000,000 shall be
7	made available for project grants;
8	(B) not less than $$120,000,000$ shall be
9	made available for multidisciplinary grants; and
10	(C) not more than \$46,000,000 shall be
11	made available for administrative expenses in-
12	curred by the Institute.
13	(b) Limitation.—For fiscal year 2012 and each sub-
14	sequent fiscal year, administrative expenses paid by the
15	Institute shall not exceed 5 percent of the total expendi-
16	tures of the Institute for the fiscal year.

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